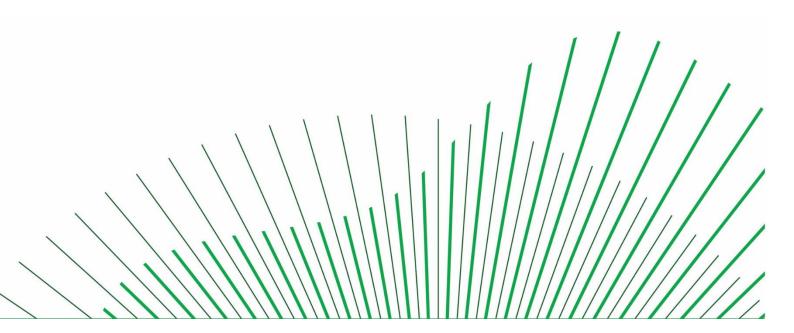
# Protected Disclosures Policy (the "Policy")



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## Purpose

As outlined in the Bord na Móna Code of Business Conduct, Bord na Móna (the Group or the Company) is committed to conducting its affairs with openness, honesty and integrity.

An important aspect of integrity and transparency is the creation of a workplace culture that encourages the making of protected disclosures, provides protection for disclosures and adopts a mechanism to enable all Workers in the Bord na Móna Group to voice concerns, in confidence, in a responsible and effective manner.

It is the duty of all Workers in Bord na Móna to safeguard all Group assets in the normal course of their work. However, all organisations face the risk that certain Workers may engage in conduct that violates the law, regulations or the policies of the organisation itself.

Workers may be concerned that by reporting, or co-operating in investigations of potential misconduct they will be opening themselves up to victimisation, detriment or risking job security.

This Policy is designed to inform Workers of their right to make a Protected Disclosure of any Relevant Wrongdoing or potential Relevant Wrongdoing (a "Protected Disclosure"). A Worker who makes a Disclosure and has a reasonable belief of wrongdoing will not be penalised by Bord na Móna, even if the concerns or Disclosure turn out to be unfounded.

This Policy is not designed to question financial or business decisions taken by the Group nor should it be used to reconsider any matters which have already been addressed under harassment, grievance, disciplinary or other procedures.

If you are concerned in relation to your own employment or personal circumstances in the workplace it should be dealt with through our Individual Grievance Policy & Procedure<sup>1</sup>, and if your concern is arising from workplace relationships, it should generally be dealt with through our Equal Opportunities and Dignity at Work Policy.<sup>2</sup>

This Policy complies with the provisions of the Protected Disclosures Act 2014 (the "Act"), and best practice outlined in the Industrial Relations Act 1990 (Code of Practice on Protected Disclosures Act 2014) (Declaration) Order 2015 (the "Code of Practice on Protected Disclosures").

This Policy is part of the appropriate arrangements and structures put in place that are, in the opinion of the Directors of the Group, designed to secure material compliance with the Company's "relevant obligations" under the Companies Act 2014.

# Policy Scope

This Policy applies equally to all current Workers and former Workers, of the Bord na Móna Group.

For the purposes of this Policy "Workers" are defined as all persons currently or previously engaged by any member of the Group on a contract of employment as permanent, part-time or fixed-term employees, on a contract of services, trainees, or agency workers. For the avoidance of doubt this includes all directors and officers of the Group.

<sup>&</sup>lt;sup>1</sup> https://bnmproject.sharepoint.com/sites/thehub/HR/HRPolicies/Individual%20Grievance%20Policy%20&%20Procedure.pdf#search=grievance

 $<sup>^2\</sup> https://bnmproject.sharepoint.com/sites/thehub/HR/HRPolicies/Equal \% 20 Opportunities \% 20 and \% 20 Dignity \% 20 at \% 20 Work \% 20 Policy \% 20. pdf \# search = bullying$ 

# Policy Objective

This Policy is intended to assist Workers who believe they have discovered malpractice or impropriety. It supports Workers who have a genuine concern.

#### It aims to:

- Foster a culture of openness and honest communication;
- Ensure the attainment of objectives set out in the Code of Conduct3;
- Ensure full compliance with all legal, regulatory and other requirements, and
- Provide a mechanism to uphold the integrity of all Workers.

It is not the purpose of this Policy to replace other employee related policies or the organisation's grievance procedure and in some cases these may offer a more suitable means of addressing an issue.

This Policy is intended to cover all aspects of Bord na Móna's activities including where the alleged Relevant Wrongdoing takes place outside Ireland.

# **Definitions and Underlying Principles**

#### What is a Protected Disclosure?

A Protected Disclosure is a disclosure of relevant information which, has come to the attention of the Worker in connection with the Worker's employment, which in the reasonable belief of the Worker making the Disclosure, is true and outlines a Relevant Wrongdoing which has been committed or is likely to be committed.

Any disclosure that falls under the above definition may (at the Company's discretion) be treated as a Protected Disclosure whether or not it is labelled as such by the Worker when making the disclosure.

Examples of a Protected Disclosure include:

- Information about an unlawful or otherwise improper use or likely use of funds or resources of Bord na Móna, or of other public money, has occurred, is occurring or is likely to occur, bribery and fraud: or
- A hazardous work situation, information regarding a failure to provide or wear protective clothing or adhere to health and safety guidelines.

Where a Worker makes a disclosure of relevant information concerning the unlawful acquisition, use or disclosure of a trade secret (within the meaning of the European Union (Protection of Trade Secrets) Regulations 2018 (S.I. No. 188 of 2018)), such disclosure is a Protected Disclosure provided that the Worker has acted for the purposes of protecting the general public interest.

Workers are not required or entitled to investigate matters themselves to find proof of their suspicion/(s) and should not endeavour to do so. Workers should disclose the information that they have, based on a reasonable belief that it discloses a Relevant Wrongdoing and, where the information relates to individuals, that it is necessary to disclose that information.

 $<sup>^3 \</sup> https://bnmproject.sharepoint.com/sites/thehub/Policies/BnM\_Policies/Code\%20of\%20Business\%20Conduct\%20Policy.pdf\#search=mission\%20statement$ 

## What is a Relevant Wrongdoing?

A Relevant Wrongdoing is broadly defined in the Act as possible fraud, crime, danger or failure to comply with any legal obligation which has come to the Worker's attention in connection with their work with Bord na Móna. Examples of Relevant Wrongdoings are listed in the Appendix to this Policy.

A matter is not regarded as a Relevant Wrongdoing if it is a matter which it is the function of the Worker or Bord na Móna to detect or investigate in the normal course of business and it does not consist of or involve any act or omission on the part of Bord na Móna.

A grievance is a matter specific to a Worker and should not be confused with a Protected Disclosure which is where a Worker has information about a Relevant Wrongdoing. Grievances related to the Worker's employment position, duties, terms and conditions of employment, working procedures or working conditions should be dealt with under the Bord na Móna Individual Grievance Policy & Procedure.

Bord na Móna reserves the right to investigate personal grievances, in accordance with its Individual Grievance Policy & Procedure, where such grievances intermingle with matters which can properly be considered to be allegations of Relevant Wrongdoing, in accordance with this Policy.

Examples of a grievance include:

- · A complaint around the selection criteria for a promotional post; or
- A complaint around allocation of overtime.

Where a Relevant Wrongdoing or potential wrongdoing or wasteful action, comes to the attention of the Worker in the course of their work for the Group, irrespective of whether it may have occurred in the past, be currently occurring or be likely to occur, and may relate to an action that takes place in Ireland or outside of the State, a Disclosure should be made as soon as possible.

The Group takes wrongdoings very seriously.

## **Safeguards**

#### A) Protection

This Policy is designed to offer protection to those Workers of the Group who disclose Relevant Wrongdoings. No Worker will suffer any penalisation for making a Disclosure, even if the concerns prove to be incorrect, provided The Worker reasonably believes that the information or allegations contained in the Disclosure disclosed, showed or tended to show wrongdoing, AND

Penalisation means any act or omission that affects a Worker to the Worker's detriment and includes:

- suspension, lay-off or dismissal;
- demotion or loss of opportunity for promotion;
- transfer of duties, change of location or place of work, reduction in wages or change in working hours:
- the imposition or administering of any discipline, reprimand or other penalty (including a financial penalty);
- unfair treatment;
- coercion, intimidation or harassment;
- discrimination, disadvantage or unfair treatment;
- injury, damage or loss, and
- threat of reprisal.

Penalisation of Workers who make a Disclosure will not be tolerated by the Group and Workers who believe that they are being subjected to adverse treatment should report the matter immediately to the person to whom they made the Disclosure. Any notification of penalisation following a Disclosure will be fully assessed and investigated and appropriate action (up to and including disciplinary action) may be taken if necessary.

#### **B) Untrue Allegations**

If a Worker makes a Disclosure which they know to be false or which they do not believe to be true, then the Worker is committing an offence under the Act. Disciplinary Action may also be taken against the Worker if appropriate.

#### C) Confidentiality

The Group will endeavour to treat all Disclosures and resulting investigations in a confidential and sensitive manner. The identity of the individual making the Disclosure will be kept confidential unless the Worker is identified despite all reasonable steps being taken to avoid identification, or it is reasonable to believe that the Worker has no objection to their identity being disclosed or it is necessary to conduct an effective investigation, or to prevent a serious risk to the security of the State, public health, public safety or the environment, or for the prevention of crime or prosecution of a criminal offence; or is necessary in the public interest or is required by law.

The individual making the Disclosure may need to provide a statement as it does not hinder or frustrate part of the evidence required in any investigation process.

In certain circumstances Workers should also be aware that Disclosure to third parties is permitted under the provisions of the Act, and may be required by legislation, a governmental body or agency, a regulatory Code of Conduct or by a Court or Tribunal. Where it is deemed necessary to disclose information that may or will disclose the identity of the Worker, the Worker will be informed of this decision in advance, except in exceptional circumstances. In some cases, Workers may be called upon by a Court or other Tribunal to give evidence regarding the subject matter of the Disclosure. In such circumstances, reasonable support (which may include legal advice) will be provided to the Worker. Workers can also avail of the independent Employee Assistance Programme provided by Workplace Options.<sup>4</sup>

Where a Worker who has made, a Disclosure is concerned that their identity is not being protected, they should notify the person to whom they made their Disclosure and the Group will assess/ investigate any such notifications and take appropriate action where necessary.

#### D) Anonymous Disclosures

The Group encourages individuals to put their name to any Disclosures they make. Concerns expressed anonymously are much less credible and, on a practical level, are more difficult to investigate and respond to. Keeping the discloser informed of the process may not be possible in anonymous allegations. Additionally, a Worker cannot rely on the redress set out under the Act without disclosing their identity nor can the Group provide the protections set out in the Act from any penalisation to an anonymous discloser. Any anonymous allegations may be considered at the discretion of the Group.

In exercising this discretion, factors taken into account will include:

- The seriousness of the issues raised;
- The credibility of the concern; and
- The likelihood of confirming the Relevant Wrongdoing from attributable sources.

Whilst all Disclosures will be taken seriously and Worker making the Disclosure will receive the

<sup>&</sup>lt;sup>4</sup> Workplace Options are contactable by calling 1800 490 390 or their website is accessible www.workplaceoptions.ie

appropriate protection and support, the Group is under no obligation to investigate Disclosures made.

It should also be noted that the Group reserves the right, to use any investigation carried out under this Policy to discharge any obligation set out in the Group Disciplinary Procedure to carry out an investigation. In such circumstances the general principles of natural justice and fair procedure as set out in S.I. No. 146/2000 -Code of Practice on Grievance and Disciplinary Procedures (Declaration) Order, 2000 will be afforded to any Worker against whom disciplinary action is proposed, arising out of an investigation under this Policy.

#### How to make a Protected Disclosure

If a Worker wishes to make a Disclosure internally, the following process should be followed:

A Disclosure should be submitted in writing, and addressed to the Company Secretary at: Bord na Móna, Main Street, Newbridge, Co. Kildare W12 XR59. The Disclosure should be submitted as soon as possible and should contain as much specific detail and factual information as possible.

In the event a Disclosure is submitted to someone other than the Company Secretary, the recipient should forward the Disclosure to the Company Secretary as soon as possible to be dealt with.

Where a Disclosure is made verbally, it should be made to the Company Secretary. The Company Secretary will ensure that all details are recorded in writing, including as much detail as possible. A copy of the written log will be forwarded to the Worker to confirm all the details.

- All Disclosures will be logged.
- Disclosures may be discussed with the Legal Services Manager and Internal Audit, and other officers and employees of the Group as appropriate. A preliminary review will be conducted to determine the merits and demerits of the Disclosure and whether a full investigation is warranted. Consideration will also be given to determining if this is the most appropriate policy to deal with the matter raised. Where another Group policy or procedure is deemed more appropriate to the circumstances this will be communicated to the Worker in writing with the opportunity to respond within 30 days. Where a Disclosure was made anonymously, the outcome of the preliminary review will be deemed to be closed 30 days after the investigation report is issued. The investigation report will be held on the file for future reference.
- If it is determined that a full investigation is required, Internal Audit is responsible for undertaking this investigation. Internal Audit may engage any necessary third party expertise as determined by them to assist the completion of the investigation.
- External investigation may be undertaken and external advisers may be consulted in circumstances where it is deemed necessary.
- In some cases, the receipt of the Disclosure will trigger an obligation on the part of the Group to report the matter to external regulatory authorities (An Garda Síochána, for example).
- Investigations undertaken and necessary actions required arising from such investigations will be reported in full to the Risk and Audit Committee.
- The conclusion of any investigation will be reported by the Company Secretary to the Worker
  in writing and the matter is considered to be closed 30 days thereafter, ("Concluding Letter").
   Where a Disclosure was made anonymously, the matter will be deemed to be closed 30 days
  following the issue of the Investigation report and the Investigation report will be held on the
  file for future reference.

#### Service Standards

Due to the varied nature of Disclosures, which may involve internal investigations and / or the Gardaí, it is not possible to outline precise timescales for such investigations. The Group will endeavour to ensure that any investigations commissioned are undertaken as quickly as possible, without affecting the quality or depth of those investigations.

The Worker who makes the Disclosure will be kept informed of the progress of the related investigation and, if appropriate, of the final outcome.

#### **Review**

Workers have the right of review of:

- (i) Any decision to disclose their identity (except in exceptional cases);
- (ii) The outcome of any assessment / investigation undertaken in respect of the Disclosure; and
- (iii) The outcome of any assessment / investigation in respect of any complaint of penalisation.

A request for a Review should be made to the Managing Director in writing within 30 days of the date of the relevant decision/outcome. The conclusion of the Review will be reported by the Managing Director to the Worker in writing and the matter is considered to be closed thereafter. This internal review process is without prejudice to any other procedures that the Worker may take under the Act.

## Responsibilities under this Policy

- Risk and Audit Committee
  - Ownership of the Policy and oversight of its implementation.
- All Workers
  - To ensure Disclosures made are valid and appropriate.
  - If you are unsure whether another Worker has made a Disclosure to you, you should refer your query to the Company Secretary for review.
- Company Secretary and Legal Services Manager
  - To receive, log and evaluate Disclosures made to them; to determine the nature and scope of any necessary investigation.
  - To provide an annual report to the Minister for Public Expenditure and Reform by June 30<sup>th</sup> each year stating the number of Disclosures and a summary of the actions taken.
  - To review the Policy and assess its effectiveness annually as part of the annual reporting process.
- Head of Internal Audit
  - o To provide support in conducting a preliminary review where relevant.
  - To investigate and follow appropriate steps once an investigation into a Disclosure has been commissioned.

## **Alternative Procedures for Making Protected Disclosures**

Workers are encouraged to make Protected Disclosures internally in accordance with this Policy. However, in certain circumstances as prescribed by the Act, Workers may make a Disclosure other than through the process set out in this Policy. The procedures for making external disclosures are set out in the Protected Disclosures Act 2014 (No. 14 of 2014),in the Industrial Relations Act 1990 (Code of Practice on Protected Disclosures Act 2014) (Declaration) Order 2015 (S.I. No. 464 of 2015),

and the Protected Disclosure Act 2014 (Disclosure to Prescribed Persons) Order 2020 (S.I. 367/2020), both of which can be found on the Irish Statute Book website, www.irishstatutebook.ie. Higher standards apply to external disclosures. Further information in relation to external disclosures may be found on the Workplace Relations Commission's and the Department of Public Expenditure and Reform's websites.

External Disclosure	Criteria
Disclosure to Other Responsible Person	Where the Worker reasonably believes that the wrongdoing relates to the conduct of a person other than the Worker's employer, or to something for which that other person has legal responsibility, then the worker can disclose to that other person.
Disclosure to Prescribed Person	A Worker may make a protected disclosure to a prescribed person if the worker reasonably believes that the relevant wrongdoing falls within the description of matters in respect of which the person is prescribed under Statutory Instrument 367 of 2020 Protected Disclosures Act 2014 (Disclosure to Prescribed Persons) Order 2020 and the Worker has a reasonable belief that the information disclosed and any allegation contained in it are substantially true.
Disclosure to Minister	Where a Worker is or was employed in a public body, the Worker may make a protected disclosure to the Minister on whom any function related to the public body is conferred or imposed by or under any enactment. The Minister for the Environment, Climate and Communications is the Minister with primary statutory functions in relation to Bord na Móna.
Disclosure to legal advisor	Disclosure made by a Worker in the course of obtaining legal advice (including advice relating to the operation of the Act) from a barrister, solicitor, trade union official or official of an excepted body (which is a body which negotiates pay and conditions with an employer but is not a trade union as defined in section 6 of the Trade Union Act 1941).
Alternative External Disclosure in other cases (such as externally to other body or media)	P



Printed Name: Barry Walsh Sonya Mallon

**Date:** 24 May 2022

## **Appendix: Relevant Wrongdoings**

Relevant Wrongdoings are broadly defined in the Act, and include the following:

- Commission of an offence which has happened, is happening, or is likely to happen;
- Failure or likely failure to comply with any legal obligation (other than one arising under the Worker's contract of employment or other contract whereby the Worker undertakes to do or perform personally any work or services);
- Miscarriage of Justice;
- Health and safety of any individual;
- Misuse of funds or resources of a public body or of other public money;
- Oppression, discrimination, gross negligence or gross mismanagement by a public body;
- Damage to the environment; or
- Destruction or concealment of information relating to any of the above.

The following table outlines examples of Relevant Wrongdoings that could occur at Bord na Móna, note that the list is illustrative and not exhaustive, and is included for guidance purposes only.

Stepped Disclosure	Evidential Thresholds
Fraud	<ul> <li>Accepting a commission from or paying same to a third party.</li> <li>Submitting false claims, such as expense claims, for payment or reimbursement.</li> </ul>
Waste	<ul><li>&gt; Theft of any Group asset.</li><li>&gt; Misuse / abuse / damage of any Group property.</li><li>&gt; Wasteful use of Group goods and assets.</li></ul>
Financial Reporting	<ul> <li>Any impropriety including but not limited to matters of financial reporting, financial control, tax evasion, accounting or auditing.</li> <li>Any fraud or deliberate error in preparing, evaluating, reviewing or maintaining any financial records or financial statements.</li> </ul>
Legal/External Regulation	<ul> <li>&gt; Breach of Competition legislation.</li> <li>&gt; Violation of Health &amp; Safety legislation.</li> <li>&gt; Breach of Environmental legislation &amp;/or EPA licences.</li> <li>&gt; Any criminal offence.</li> </ul>
Internal Procedures & Code	<ul> <li>&gt; Breach of the Bord na Móna Code of Business Conduct.</li> <li>&gt; Breach of any Group code or policy.</li> <li>&gt; Serious breaches of fundamental internal control procedures.</li> <li>&gt; Any deficiencies in or lack of compliance with internal accounting controls.</li> </ul>
Internal Control Environment	<ul> <li>Corruption, bribery or blackmail.</li> <li>Serious non-ethical or non-professional behaviour.</li> <li>Deliberate concealment relating to any of the above.</li> </ul>
Professional Behaviour	> Any act or omission by or on behalf of the Group that is oppressive, discriminatory, or grossly negligent, or constitutes gross mismanagement.
Any other Relevant Wrongdoing	> As defined by the Act.

# Bord na Móna

\_\_\_ May 2022